



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4

**ATLANTA FEDERAL CENTER
61 FORSYTH STREET, S.W.
ATLANTA, GEORGIA 30303-8960**

4RD-RCRA

MAR 11 2008

**CERTIFIED MAIL
RETURN RECEIPT REQUESTED**

Mr. Terry D. Snell
Bon L Manufacturing Company
25 Bonnell Street
P.O. Box 428
Newnan, GA 30263

**SUBJ: In the Matter of Bon L Manufacturing Company
Docket Number: RCRA-04-2008-4013(b)
EPA ID No.: GAD 003 273 224
Permit No.: HW-087(D)**

Dear Mr. Snell:

Enclosed is a copy of the Consent Agreement and Final Order (CA/FO) that resolves the Resource Conservation and Recovery Act matter for Bon L Manufacturing Company located in Newnan, Georgia. The CA/FO has been filed with the Regional Hearing Clerk and is effective on the date of filing. Please note that in accordance with paragraph 39, the company is required to pay the civil penalty of \$17,508 within 30 days of this date.

If you have any technical questions regarding the CA/FO, contact Parvez Mallick at (404) 562-8594, or Bob Stewart at (404) 562-8886. Legal inquiries should be directed to Catherine Winokur, Associate Regional Counsel, at (404) 562-9569.

Sincerely,

A handwritten signature in black ink, appearing to read "Frank Ney".

**Frank Ney, Acting Section Chief
South RCRA Enforcement and Compliance Section
RCRA Enforcement and Compliance Branch**

cc: Catherine Little, Esq.

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 4**

IN THE MATTER OF:) Docket Number: RCRA-04-2008-4013(b)
)
Bon L Manufacturing Company) Proceeding under Section 3008(a)
25 Bonnell Street) of the Resource Conservation and
Newnan, GA 30263) Recovery Act, 42 U.S.C. § 6928(a)
)
EPA ID No.: GAD 003 273 224)
)
Respondent.)
_____)

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CONSENT AGREEMENT

I. NATURE OF THE ACTION

1. This is a civil administrative enforcement action, pursuant to Section 3008(a) of the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. § 6928(a). This action is seeking the imposition of civil penalties pursuant to Section 3008(a) of RCRA, 42 U.S.C. § 6928(a), for violations of RCRA and regulations promulgated pursuant thereto and set forth at Title 40 of the Code of Federal Regulations (CFR), Parts 260 through 270; and the Georgia Hazardous Waste Management Act (GHWMA), § 12-8-60 through § 12-8-83, of the Official Code of Georgia Annotated (OCGA) and regulations promulgated pursuant thereto and set forth in the Georgia Hazardous Waste Management Rules (GHWMR) at Chapter 391-3-11 of the Georgia Department of Natural Resources Rules.
2. The *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits*, 40 CFR Part 22, provide that where the parties agree to settlement of one or more causes of action before the filing of a complaint, a proceeding may be simultaneously commenced and concluded by the issuance of a Consent Agreement and Final Order (CA/FO) 40 CFR §§ 22.13(b) and 22.18(b)(2).
3. Complainant and Respondent have conferred for the purpose of settlement pursuant to 40 CFR § 22.18 and desire to settle this action. Accordingly, before any testimony has been taken upon the pleadings and without any admission of violation or adjudication of any issue of fact or law and in accordance with 40 CFR § 22.13(b), Complainant and Respondent have agreed to the execution of this CA/FO, and Respondent hereby agrees to comply with the terms of this CA/FO.

II. THE PARTIES

4. Complainant is the Chief, RCRA and OPA Enforcement and Compliance Branch, RCRA Division, Region 4, United States Environmental Protection Agency (EPA).

5. Respondent is Bon L Manufacturing Company (Bon L), a corporation incorporated in the State of Virginia and doing business in the State of Georgia and located at 25 Bonnell Street, Newnan, Georgia.
6. Respondent, Bon L Manufacturing Company, a Virginia Corporation, is a wholly-owned subsidiary of The William L Bonnell Company, Inc., a Georgia Corporation. The William L Bonnell Company, Inc., is a wholly-owned subsidiary of Tredegar Corporation, a Virginia corporation. Tredegar Corporation, therefore, is the higher-tier parent corporation for Bon L Manufacturing Company. Tredegar Corporation is the corporate guarantor of Bon L Manufacturing Company pursuant to 40 CFR § 143(f)(10).

III. PRELIMINARY STATEMENTS

7. Pursuant to Section 3006(b) of RCRA, 42 U.S.C. § 6926(b), on August 21, 1984, the State of Georgia (the State) received final authorization from EPA to carry out certain portions of the State hazardous waste program in lieu of the federal program set forth in RCRA. The requirements of the authorized State program are found in the GHWMA, § 12-8-60, through § 12-8-83, and regulations set forth at Chapter 391-3-11 of the GHWMR. For purposes of this Order, citations herein to the requirements of RCRA shall constitute a citation to the equivalent requirements of the GHWMA, and citations herein to the requirements of 40 CFR Parts 124 and 260 through 268 and Part 270 shall constitute a citation to the equivalent requirements of the GHWMR. The use of the 40 CFR citations is also appropriate since the GHWMR incorporated by reference the requirements of 40 CFR Parts 124 and 260 through 268 and Part 270.
8. Although EPA has granted the State of Georgia authority to enforce its own hazardous waste program, EPA retains jurisdiction and authority to initiate an independent enforcement action pursuant to Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2). EPA exercises this authority in the manner set forth in the Memorandum of Agreement between EPA and the State of Georgia.
9. Pursuant to Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2), Complainant has given notice of this action to the State of Georgia before issuance of this CA/FO.
10. Respondent is a "person" as defined in Section 1004(15) of RCRA, 42 U.S.C. § 6903(15), and 40 CFR § 260.10 (Section 391-3-11-.02 of the GHWMR).
11. Respondent is the "owner" and "operator" of a "facility" located at 25 Bonnell Street, Newnan, Georgia, as those terms are defined in 40 CFR § 260.10 (Section 391-3-11-.02 of the GHWMR).
12. Section 3002(a) of RCRA, 42 U.S.C. § 6922(a) and Section 12-8-66 of the GHWMA authorizes the regulation of facilities that generate hazardous waste. The implementing regulations for these requirements are found in 40 CFR Part 262 (Section 391-3-11-.08 of the GHWMR).

13. Section 3004 of RCRA, 42 U.S.C. § 6924 and Section 12-8-66 of the GHWMA set forth the requirement for standards applicable to owners and operators of hazardous waste treatment, storage, and disposal facilities. The implementing regulations for this requirement are found in 40 CFR Part 264 (Section 391-3-11-.05 of the GHWMR).
14. Section 3005 of RCRA, 42 U.S.C. § 6925 and Section 12-8-66 of the GHWMA set forth the requirement for having interim status or a permit for the treatment, storage or disposal of hazardous waste. The implementing regulations for this requirement are found in 40 CFR Parts 124 and 270 (Section 391-3-11-.11 of the GHWMR).
15. Pursuant to 40 CFR § 260.10 (Section 391-3-11-.02 of the GHWMR), a “generator” is any person, by site, whose act or process produces hazardous waste identified or listed in Part 261 of this chapter or whose act first causes a hazardous waste to be subject to regulation.
16. Section 3004 of RCRA, 42 U.S.C. § 6924, requires the Administrator of EPA to promulgate regulations establishing standards applicable to treatment, storage, and disposal facilities of hazardous waste. These standards include establishing financial responsibility as may be necessary. Pursuant to that provision, EPA promulgated 40 CFR parts 264/265 - Standards for Owners and Operators of Hazardous Waste Treatment, Storage, and Disposal Facilities. The regulations became effective on May 19, 1980.
17. Pursuant to 40 CFR § 264.145 (Section 391-3-11-.05 of the GHWMR) the owner or operator of each facility must establish financial assurance for post-closure of the facility.
18. Pursuant to 40 CFR § 264.144 (Section 391-3-11-.05 of the GHWMR), the owner or operator of a disposal surface impoundment, disposal miscellaneous unit, land treatment unit, or landfill unit, or of a surface impoundment or waste pile required under §§ 264.228 and 264.258 to prepare a contingent closure and post-closure plan, must have a detailed written estimate, in current dollars, of the annual cost of post-closure monitoring and maintenance of the facility in accordance with the applicable post-closure regulations in 40 CFR §§ 264.117 through 264.120, 264.228, 264.258, 264.280, 264.310, and 264.603.
19. Pursuant to 40 CFR § 264.145(f) [Section 391-3-11-.05 of the GHWMR], the owner or operator who chooses the financial test/corporate guarantee for financial assurance must send updated financial information to the Regional Administrator/EPD Director within 90 days after the close of each succeeding fiscal year. This information must consist of all three items specified in 40 CFR § 264.145(f)(3) which consist of: the chief financial officer’s letter, the independent certified public accountant’s report on financial statements of the latest completed fiscal year, and the independent certified public accountant’s report that the CFO data does not need adjustment.
20. Pursuant to 40 CFR § 264.145(f)(11) and Section 391-3-11-.05 of the GHWMR, the owner or operator who chooses the financial test and corporate guarantee for financial assurance must submit a certified copy of the Corporate Guarantee for post-closure care to the Georgia EPD Director as specified in Section 391-3-11-.05 of the GHWMR. The

wording of the Corporate Guarantee must be identical to the wording specified in Section 391-3-11-.05 of the GHWMR.

IV. EPA ALLEGATIONS AND DETERMINATIONS

22. Historically, Respondent operated its facility as a treatment, storage, and disposal facility and a large quantity generator of hazardous waste.
23. The most recent hazardous waste facility Permit Number HW-087(D) was issued to the Respondent on April 15, 2004, by the State of Georgia.
24. For the years 2001 through 2006, Respondent's fiscal year ended on December 31 of each year.
25. On February 17, 2006, and May 15, 2007, EPA conducted a financial responsibility inspection at the GA EPD office located in Atlanta, Georgia and found the violations of RCRA at Bon L's facility listed in paragraphs 26-28 below.
26. On March 30, 2007, Respondent submitted a closure cost estimate of **\$ 1,679,134**, which did not equal the estimated current dollar cost of closing its facility as determined by EPA. Therefore, Respondent is in violation of § 264.142(a), Section 391-3-11-.05 of the GHWMR, and its Permit Number HW-087(D).
27. Respondent failed to timely submit its annual financial test (FT) submittals within 90 days after the close of its fiscal year for the years 2002 through 2005, as required by 40 CFR § 264.145(f)(5), and Section 391-3-11-.05 of the GHWMR. Therefore, Respondent is in violation of § 264.145(f), Section 391-3-11-.05 of the GHWMR, and its Permit Number HW-087(D).
28. Respondent failed to submit a certified copy of the Corporate Guarantee for post-closure care as required by § 40 CFR 264.145(f)(11), and Section 391-3-11-.05 of the GHWMR. Therefore, Respondent is in violation of § 264.145(f)(11), Section 391-3-11-.05 of the GHWMR, and its Permit Number HW-087(D).
29. Respondent has corrected the violation cited in paragraph number 26. On October 5, 2007, Respondent provided a sufficiently detailed closure cost estimate of **\$2,042,978** which equaled the estimated cost of closing its facility.

V. TERMS OF AGREEMENT

Based on the foregoing Allegations and Determinations, the parties agree to the following:

30. For the purposes of this CA/FO, Respondent admits the jurisdictional allegations set out above pursuant to Section 3008 of RCRA, 42 U.S.C. § 6928.
31. The Respondent neither admits nor denies the factual allegations set out above.

32. Respondent waives any right to contest the allegations and its right to appeal the proposed Final Order accompanying the Consent Agreement.
33. Respondent waives its right to challenge the validity of this CA/FO and the settlement of the matters addressed in this CA/FO based on any issue related to the Paperwork Reduction Act.
34. Respondent waives any right it may have pursuant to 40 CFR § 22.8 to be present during any discussions with, or to be served with and reply to, any memorandum or communication addressed to EPA officials where the purpose of such discussion, memorandum or communication is to persuade such official to accept and issue this CA/FO.
35. The parties agree that the settlement of this matter is in the public interest and that this CA/FO is consistent with the applicable requirements of RCRA.
36. The parties agree that compliance with the terms of this CA/FO shall resolve the violations of RCRA alleged in this CA/FO.
37. Each party will pay its own costs and attorney's fees.

INJUNCTIVE RELIEF

38. Within 45 calendar days of the effective date of this CA/FO, as required by 40 CFR § 264.145(f)(11), Sections 391-3-11-.05 and 391-3-11-.01 of the GHWMR, and its Permit No. HW-092(D), Respondent must provide EPA and Georgia EPD with a certified copy of its Corporate Guarantee for post-closure care for its facility's RCRA hazardous waste management units.

PAYMENT OF CIVIL PENALTY

39. Respondent consents to the payment of a civil penalty in the amount of SEVENTEEN THOUSAND FIVE HUNDRED EIGHT DOLLARS (\$17,508) within 30 calendar days of the effective date of this CA/FO.
40. Payment shall be made by cashier's check, certified check, or other payment acceptable to EPA, payable to: **Treasurer, United States of America**. The facility name and the docket number for this matter shall be referenced on the face of the check. Payment shall be tendered to:

United States Environmental Protection Agency
Cincinnati Accounting Operations
Mellon Lockbox 371099M
Pittsburgh, Pennsylvania 15251-7099

Respondent shall submit a copy of the payment to the following addressees:

Regional Hearing Clerk
U.S. EPA - Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960
and to:

Frank Ney, Acting Chief
South Enforcement & Compliance Section
RCRA and OPA Enforcement and Compliance Branch
U.S. EPA - Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8960

41. If Respondent fails to remit the civil penalty as agreed to herein, EPA is required to assess interest and penalties on debts owed to the United States and a charge to cover the costs of processing and handling the delinquent claim. Interest, at the statutory judgment rate provided for in 31 U.S.C. § 3717, will therefore begin to accrue on the civil penalty if not paid within 30 calendar days after the effective date of this Consent Agreement. Pursuant to 31 U.S.C. § 3717, Respondent must pay the following amounts on any amount overdue:
- (a) Interest. Any unpaid portion of a civil penalty must bear interest at the rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717(a)(1). Interest will therefore begin to accrue on a civil penalty or stipulated penalty if it is not paid by the last date required. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 4 CFR § 102.13(c).
 - (b) Monthly Handling Charge. Respondent must pay a late payment handling charge of \$15.00 on any late payment, with an additional charge of \$15.00 for each subsequent 30 calendar day period over which an unpaid balance remains.
 - (c) Non-Payment Penalty. On any portion of a civil penalty more than 90 calendar days past due, Respondent must pay a non-payment penalty of six percent per annum, which will accrue from the date the penalty payment became due and is not paid. This non-payment is in addition to charges which accrue or may accrue under subparagraphs (a) and (b).
42. Penalties paid pursuant to this CA/FO are not deductible for federal tax purposes under 28 U.S.C. § 162(f).

VI. RESERVATION OF RIGHTS

43. Nothing in this CA/FO shall be construed as prohibiting, altering or in any way limiting the ability of EPA to seek any other remedies or sanctions available by virtue of Respondent's violation of this CA/FO or of the statutes and regulations upon which this

CA/FO is based, or for Respondent's violation of any applicable provision of law, except for those violations specifically alleged in this CA/FO.

44. Complainant reserves the right to take enforcement action against Respondent for any future violations of RCRA and the implementing regulations and to enforce the terms and conditions of this CA/FO.
45. Except as expressly provided herein, nothing in this CA/FO shall constitute or be construed as a release from any civil or criminal claim, cause of action or demand in law or equity for any liability Respondent may have arising out of, or relating in any way to, the transportation, release, or disposal of any hazardous constituents, hazardous substances, hazardous wastes, pollutants, or contaminants found at, taken to, or taken from Respondent's facility.
46. This CA/FO may be amended or modified only by written agreement executed by both the EPA and Respondent.

VII. PARTIES BOUND

47. This CA/FO shall be binding upon Respondent and its successors and assigns. Respondent shall cause its officers, directors, employees, agents and all persons, including independent contractors, contractors and consultants acting under or for Respondent, to comply with the provisions hereof in connection with any activity subject to this CA/FO.
48. No change in ownership, partnership, corporate or legal status relating to the facility will in any way alter Respondent's obligations and responsibilities under this CA/FO.
49. The undersigned representative of Respondent hereby certifies that she or he is fully authorized to enter into this CA/FO and to execute and legally bind Respondent to it.

VIII. SERVICE OF DOCUMENTS

50. A copy of any documents that Respondent files in this action shall be sent to the following attorney who represents EPA in this matter and who is authorized to receive service for EPA in the proceeding:

Catherine Winokur,
Associate Regional Counsel
OEA – 13th Floor
U.S. EPA – Region 4
Sam Nunn Atlanta Federal Center
61 Forsyth Street, SW
Atlanta, Georgia 30303-8960
(404) 562-9569

51. A copy of any documents that Complainant files in this action shall be sent to the following individual who represents the Respondent in this matter and who is authorized to receive service for the Respondent in this proceeding:

Mr. D. Andrew Edwards
Vice President, Chief Financial Officer and Treasurer
Tredegar Corporation
1100 Boulders Parkway
Richmond, Virginia 23225

and to:

Mr. Terry D. Snell
Division Manager Environmental
The William L Bonnell Company, Inc.
Bon L Manufacturing Company
25 Bonnell Street
P.O. Box 428
Newnan, Georgia 30263

IX. SEVERABILITY

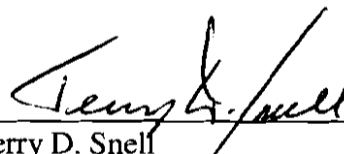
52. It is the intent of the parties that the provisions of this CA/FO are severable. If any provision or authority of this CA/FO or the application of this CA/FO to any party or circumstances is held by any judicial or administrative authority to be invalid or unenforceable, the application of such provisions to other parties or circumstances and the remainder of the CA/FO shall remain in force and shall not be affected thereby.

X. EFFECTIVE DATE

53. The effective date of this CA/FO shall be the date on which the CA/FO is filed with the Regional Hearing Clerk.

AGREED AND CONSENTED TO:

Bon L Manufacturing Company

By: 
Terry D. Snell
Division Manager Environmental
The William L Bonnell Company, Inc.

Dated: February 20, 2008

**U.S. Environmental Protection Agency
Region 4**

By: Caroline Y. F. Robinson
Caroline Y. F. Robinson, Chief
RCRA/OPA Enforcement and
Compliance Branch
RCRA Division

Dated: 2/25/08

In the Matter of Bon L Manufacturing Company
Docket Number: RCRA-04-2008-4013(b)

CERTIFICATE OF SERVICE

I hereby certify that on MAR 11 2008, I filed the foregoing Consent Agreement and the attached Final Order (CA/FO), in the Matter of Bon L Manufacturing Company, Docket Number: RCRA-04-2007-4013(b), and that on MAR 11 2008 I served a true and correct copy of the CA/FO on the parties listed below in the manner indicated:

Ms. Catherine Winokur
Associate Regional Counsel
U.S. EPA - Region 4
61 Forsyth Street, S.W.
Atlanta, Georgia 30303-8931

(Via EPA's internal mail)

Mr. D. Andrew Edwards
Vice President, Chief Financial Officer and Treasurer
Tredegar Corporation
1100 Boulders Parkway
Richmond, Virginia 23225

(Via Certified Mail- Return Receipt Requested)

Mr. Terry D. Snell
Division Environmental Manager
Bon L Manufacturing Company
25 Bonnell Street
P.O. Box 428
Newnan, Georgia 30263

(Via Certified Mail- Return Receipt Requested)



Patricia A. Bullock
Regional Hearing Clerk
U.S. EPA - Region 4
61 Forsyth Street, S.W.
Atlanta, GA 30303
(404) 562-9511

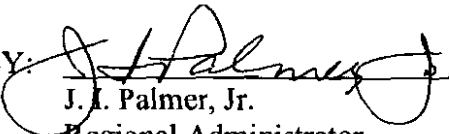
UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
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)
EPA ID No.: GAD 003 273 224)
)
Respondent.)
_____)

FINAL ORDER

The foregoing Consent Agreement is hereby approved, ratified and incorporated by reference into this Final Order in accordance with the *Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits*, 40 CFR Part 22. The Respondent is hereby ORDERED to comply with all of the terms of the foregoing Consent Agreement effective immediately upon filing of this Consent Agreement and Final Order with the Regional Hearing Clerk. This Order disposes of this matter pursuant to 40 CFR §§ 22.18 and 22.31.

BEING AGREED, IT IS SO ORDERED this 5th day of March, 2008.

BY: 
J. I. Palmer, Jr.
Regional Administrator
EPA Region 4